# Terry L. Murray

# President, Murray & Cratty, LLC January 1998 - present

Economic consulting and expert witness testimony specializing in regulatory and antitrust matters.

# Principal, Murray and Associates April 1992 - December 1997

Economic consulting and expert witness testimony, primarily in the fields of telecommunications, energy and insurance regulation and antitrust.

# Director, Regulatory Economics, Morse, Richard, Weisenmiller & Associates, Inc. April 1990 - April 1992

Economic consulting and expert witness testimony, primarily in the fields of telecommunications and energy regulation.

# California Public Utilities Commission June 1984 - March 1990

# Director, Division of Ratepayer Advocates (DRA) March 1989 - March 1990

Headed a staff of over 200 analysts who provided expert witness testimony on behalf of California ratepayers in contested proceedings involving telecommunications, electric, gas, water and transportation utilities. Major proceedings included evaluation of proposed merger between Southern California Edison and San Diego Gas and Electric Companies.

# Program Manager, Energy Rate Design and Economics Branch, DRA October 1987 - March 1989

Managed a staff of over 30 analysts who testified on electric and gas rate design and costing issues, sales forecasts and productivity analyses. Testified as lead policy witness in electric utility incentive ratemaking and transportation policy proceedings.

# Senior Policy Analyst, Policy and Planning Division March 1987 - October 1987

Organized *en banc* hearing and drafted notice of investigation for major telecommunications incentive regulation proceeding. Headed Commission task force on open network architecture.

# Commissioner's Advisor July 1985 - March 1987

Lead advisor on independent power industry and cost of capital issues. Analyzed proposed decisions on energy, telecommunications, water and transportation issues and made recommendations for Commission action. Co-authored Commission order establishing conditions for approval of San Diego Gas and Electric Company application to form a holding company.

# Staff Economist, Public Staff Division June 1984 - July 1985

Testified on cost of capital and telecommunications bypass issues. Served on telecommunications strategy task force charged with developing recommendations for post-divestiture regulatory policies.

# Instructor, Golden Gate University 1986 - 1987

Taught courses on telecommunications regulation to students in the Masters in Telecommunications Management program and students in a special program for federal government telecommunications managers.

# Acting Assistant Professor of Economics, Wesleyan University July 1981 - June 1982

Taught undergraduate courses in microeconomics, macroeconomics, econometrics, and economics and policy of regulation.

#### **TESTIMONY**

# California Department of Insurance

- File Nos. PA-94-0012-00 & PA-94-0012-0A, In re 20th Century Insurance Company and 21st Century Casualty Company.
- File Nos. PA-93-0014-00 *et al.*, In the Matter of the Rates and Rating Practices, and Rate Applications of: State Farm Mutual Automobile Insurance Company, State Farm Fire and Casualty Company, State Farm General Insurance Company, Applicants and Respondents, 3/1/94, 3/29/94.
- File Nos. PA-93-0009-00 *et al.*, In the Matter of the Rate Applications of Nationwide Mutual Insurance Company, Nationwide Mutual Fire Insurance Company, Nationwide Property and Casualty Insurance Company, Applicants, 9/11/93.

# California Public Utilities Commission

- A.00-01-022, Application of AT&T Communications of California, Inc., *et al.*, for Arbitration of an Interconnection Agreement with Pacific Bell Pursuant to Section 252(b) of the Telecommunications Act of 1996, 1/24/00, 3/5/00.
- A.00-01-012, In the Matter of Covad Communications Company's (U 5752 C) Petition for Arbitration of Interconnection Agreement with Roseville Telephone Company (U 1015 C), 1/7/00.
- A.98-12-005, In the Matter of the Joint Application of GTE Corporation ("GTE") and Bell Atlantic Corporation ("Bell Atlantic") to Transfer Control of GTE's California Utility Subsidiaries to Bell Atlantic Which Will Occur Indirectly as a Result of GTE's Merger with Bell Atlantic, 6/7/99.
- A.99-03-047, In the Matter of the Petition by Pacific Bell (U 1001 C) for Arbitration of an Interconnection Agreement with Metropolitan Fiber Systems/ Worldcom Technologies, Inc. (MFS/Worldcom) Pursuant to Section 252(b) of the Telecommunications Act of 1996, 4/16/99, 5/24/99.
- A.98-05-038, In the Matter of the Application of Pacific Bell for Authority for Pricing Flexibility and to Increase Certain Operator Services, to Reduce the Number of Monthly Directory Assistance Call Allowances, and Adjust Prices for Four Centrex Optional Features, 11/17/98.

- A.98-06-052, In the Matter of the Petition of PDO Communications, Inc. for Arbitration Pursuant to Section 252 of the Federal Telecommunications Act of 1996 to Establish an Interconnection Agreement with Pacific Bell, 8/14/98.
- In the Matter of the Petition of MCImetro Access Transmission Services, Inc. for Arbitration of Interconnection Rates, Terms, and Conditions Pursuant to 47 U.S.C. § 252(b) of the Telecommunications Act of 1996 (re: GTE California, Inc.), 9/96.
- A.96-04-038, In the Matter of the Joint Application of Pacific Telesis Group and SBC Communications, Inc. for SBC to Control Pacific Bell, 9/30/96.
- A.93-03-054, Application to Modify Diablo Canyon Pricing and Adopt a Customer Electric Rate Freeze in Compliance with Decision 95-12-063, 9/9/96.
- R.93-04-003/I.93-04-002, Rulemaking and Investigation on the Commission's Own Motion to Govern Open Access to Bottleneck Services and Establish and Framework for Network Architecture Development of Dominant Carrier Networks, 6/14/96, 7/10/96, 3/18/97, 12/19/97, 2/11/98, 4/8/98, 4/27/98, 5/1/98, 6/5/98, 12/18/98, 1/11/99, 2/8/99, 3/15/00, 3/27/00, 4/5/00, 5/2/00.
- I.95-04-044, Order Instituting Investigation on the Commission's Own Motion into Competition for Local Exchange Service, 10/2/95, 10/9/95, 12/95.
- I.94-04-032, Order Instituting Investigation on the Commission's Proposed Policies Governing Restructuring California's Electric Services Industry and Reforming Regulation, 12/8/94.
- Application Nos. 93-05-008 *et al.*, In the Matter of the Application of Sierra Pacific Power Company to Authorize a Return on Equity for Calendar Year 1994 Pursuant to Attrition Rate Adjustment Mechanism, 8/93.
- Application Nos. 92-05-002 and 92-05-004, Application of GTE California Incorporated for Review of the Operations of the Incentive-Based Regulatory Framework Adopted in Decision 89-10-031, 5/93, 7/93.
- Case No. 91-12-028, The City of Long Beach, in its Proprietary Capacity and as Trustee for the State of California, Complainant, vs. Unocal California Pipeline Company, a Unocal Company, Defendant, 5/15/93.
- I.87-11-033 *et al.*, In the Matter of Alternative Regulatory Frameworks for Local Exchange Carriers (Phase III, Implementation and Rate Design), 9/23/91, 12/16/91, 1/17/92.
- General freight deregulation proceeding, 10/88.
- I.86-10-001, Risk, Return and Ratemaking, 3/88.
- Southwest Gas General Rate Case, 8/85.
- Application No. 85-01-034, Pacific Bell Test Year 1986 General Rate Case, 4/22/85.
- CP National South Lake Tahoe Gas General Rate Case, 12/84.

# **Colorado Public Service Commission**

• Docket No. 91A-480EG, In the Matter of the Joint Application of the Parties to Revised Settlement Agreement II in Docket Nos. 91S-091EG and 90F-226E for Commission Consideration of Decoupling Revenues from Sales and Establishment of Regulatory Incentives to Encourage the Implementation of DSM Programs, 11/8/91, 4/30/92, 9/8/92, 9/14/92.

# **Connecticut Department of Public Utility Control**

• In the Matter of the Petition of MCImetro Access Transmission Services, Inc. for Arbitration of Interconnection Rates, Terms, and Conditions Pursuant to 47 U.S.C. § 252(b) of the Telecommunications Act of 1996 (with The Southern New England Telephone Company), 12/96.

• Docket Nos. 95-06-17 *et al.*, Application of The Southern New England Telephone Company for Approval to Offer Unbundled Loops, Ports and Associated Interconnection Arrangements, 9/8/95.

### **Delaware Public Service Commission**

- Docket No. 96-324, Bell Atlantic Delaware Statement of Terms and Conditions Under Section 252(F) of the Telecommunications Act of 1996, 2/4/97.
- Docket No. 45, In the Matter of the Development of Regulations for the Facilitation of Competitive Entry into the Telecommunications Local Exchange Service Market, 7/3/96.

#### **District of Columbia Public Service Commission**

• Formal Case No. 962, In the Matter of the Implementation of the District of Columbia Telecommunications Act of 1996 and Implementation of the Telecommunications Act of 1996, 3/24/97, 5/2/97, 5/9/97.

# **Federal Communications Commission**

- File No. E-98-12, MCI Telecommunications Corp. and MCImetro Access Transmission Services, Inc., Complainants, v. Bell Atlantic Corp., Defendant, 12/19/97, 3/25/98.
- CC Docket No. 94-1, In the Matter of Price Cap Performance Review for Local Exchange Carriers, 6/29/94.
- W-P-C 6913 et al., In re the Matter of the Application of Pacific Bell for Authority Pursuant to Section 214 of the Communications Act of 1934, and Section 63.01 of the Commission's Rules and Regulations to Construct and Maintain Advanced Telecommunications Facilities to Provide Video Dialtone Services to Selected Communities

### Florida Public Service Commission

- Docket No. 990649-TP, In re: Investigation into the Pricing of Unbundled Network Elements, 8/11/99, 9/10/99, 10/15/99, 6/8/00, 7/31/00.
- Docket No. 930424-EI, In re: Request for Approval of Proposal for Incentive Return on Demand-Side Management Investments by Florida Power Corporation, 11/22/93.
- Docket No. 93-444-EI, In re: Request for Approval of Proposal for Revenue Decoupling by Florida Power Corporation, 11/22/93.

#### **Hawaii Public Service Commission**

• Docket No. 7702, In the Matter of Public Utilities Commission Instituting a Proceeding on Communications, Including an Investigation of the Communications Infrastructure of the State of Hawaii, 7/3/97, 8/29/97, 6/2/00.

#### Illinois Commerce Commission

- Docket Nos. 00-0312 and 00-0313, Petitions of Covad Communications Company and Rhythms Links Inc. for Arbitration Pursuant to Section 252(b) of the Telecommunications Act of 1996 to Establish an Amendment for Line Sharing to the Interconnection Agreement with Illinois Bell Telephone Company d/b/a Ameritech Illinois, and for an Expedited Arbitration Award on Certain Core Issues, 5/15/00, 6/22/00.
- Docket No. 98-0396, Investigation into the Compliance of Illinois Bell Telephone Company with the Order in Docket 96-0486/0569 Consolidated Regarding the Filing of Tariffs and the Accompanying Cost Studies for Interconnection, Unbundled Network

- Elements and Local Transport and Termination and Regarding End to End Bundling Issues, 3/29/00, 5/5/00, 7/12/00.
- Docket No. 99-0593. Investigation of Construction Charges, 2/17/00, 3/8/00, 3/22/00.
- In the Matter of the Petition of MCImetro Access Transmission Services, Inc. for Arbitration of Interconnection Rates, Terms, and Conditions Pursuant to 47 U.S.C. § 252(b) of the Telecommunications Act of 1996 (Ameritech Illinois), 12/96.

# **Kansas Corporation Commission**

- Docket No. 00-DCIT-997-ARB, In the Matter of the Petition of Covad Communications Company for Arbitration of Interconnection Rates, Terms, Conditions and Related Arrangements for Line Sharing with Southwestern Bell Telephone Company, 6/12/00.
- Docket No. 00-DCIT-389-ARB, In the Matter of the Petition of DIECA Communications, Inc. d/b/a Covad Communications Company for Arbitration of Interconnection Rates, Terms, Conditions and Related Arrangements with Southwestern Bell Telephone Company, 1/7/00, 1/25/00, 2/21/00.
- Docket Nos. 190, 192-U, In the Matter of a General Investigation into Competition within the Telecommunications Industry in the State of Kansas, 11/14/94.

# **Maryland Public Service Commission**

- Case No. 8842 In the Matter of Rhythms Links Inc. and Covad Communications Company vs. Bell Atlantic-Maryland, Inc., pursuant to Section 252(B) of the Telecommunications Act of 1996, 5/5/00, 7/14/00.
- Case No. 8820, In the Matter of the Investigation into Affiliated Activities, Promotional Practices and Codes of Conduct of Regulated Gas and Electric Companies, 10/1/99, 10/26/99, 12/10/99.
- Docket No. 8797, In the Matter of The Potomac Edison Company's Proposed: (a) Stranded Cost Quantification Mechanism; (b) Price Protection Mechanism; (c) and Unbundled Rates, 1/26/99.
- Docket No. 8795, In the Matter of Delmarva Power and Light Company's Proposed Stranded Cost Quantification Mechanism, Price Protection Mechanism, and Unbundled Rates, 12/28/98.
- Docket No. 8794, In the Matter of Baltimore Gas and Electric (BGE)'s Proposed Stranded Cost Quantification Mechanism, Price Protection Mechanism, and Unbundled Rates, 12/22/98, 7/23/99, 8/3/99.
- Docket No. 8786, In the Matter of the Investigation of Non-Recurring Charges for Telecommunications Interconnection Service, 5/27/98, 11/16/98, 12/18/98.
- Docket No. 8731, Phase II, In the Matter of the Petitions for Approval of Agreements and Arbitration of Unresolved Issues Arising Under §252 of the Telecommunications Act of 1996, 3/7/97.
- Case No. 8731, In the Matter of the Petitions for Approval of Agreements and Arbitration of Unresolved Issues Arising under Section 252 of the Telecommunications Act of 1996, 10/96.
- Case No. 8715, In the Matter of the Inquiry into Alternative Forms of Regulating Telephone Companies, 11/95, 4/1/96.

# **Massachusetts Department of Telecommunications and Energy**

• Docket No. DTE 98-57, Investigation by the Department on its own motion as to the propriety of the rates and charges set forth in the following tariffs: M.D.T.E. Nos. 14 and 17, filed with the Department on April 2, 1999, to become effective May 2, 1999, by

New England Telephone and Telegraph Company d/b/a Bell Atlantic – Massachusetts, 7/26/99, 11/9/99.

### **Michigan Public Service Commission**

- Case No. U-10755, In the Matter of the Application of Consumers Power Company for Authority to Increase Its Rates for the Sale of Natural Gas and for Other Relief, 6/9/95.
- Case No. U-10685, In the Matter of the Application of Consumers Power Company for Authority to Increase Its Rates for the Sale of Electricity, 3/29/95, 5/5/95.
- Case No. U-10647, In the Matter of the Application of City Signal, Inc., for an Order Establishing and Approving Interconnection Arrangements with Michigan Bell Telephone Company, 8/5/94, 11/7/94, 11/30/94.

#### **Missouri Public Service Commission**

• Case No. TO-2000-322, In the Matter of the Petition of DIECA Communications, Inc. d/b/a Covad Communications Company for Arbitration of Interconnection Rates, Terms, Conditions and Related Arrangements with Southwestern Bell Telephone Company, 1/7/00, 1/27/00, 2/10/00.

#### **Nevada Public Service Commission**

• Docket No. 96-9035, In re a Petition by the Regulatory Operations Staff to Open an Investigation into the Procedures and Methodologies that Should Be Used to Develop Costs for Bundled or Unbundled Telephone Services or Service Elements in the State of Nevada, 5/8/97, 5/23/97.

### **New Jersey Board of Public Utilities**

• Docket No. TX95120631, Notice of Investigation into Local Exchange Competition for Telecommunications Services, 8/30/96, 12/20/96.

### **New York Public Service Commission**

- Case No. 98-C-1357, Proceeding on Motion of the Commission to Examine New York Telephone Company's Rates for Unbundled Network Elements, 9/23/99, 10/18/99, 10/22/99, 2/7/00, 2/22/00, 3/31/00, 4/17/00, 6/19/00.
- Case Nos. 94-E-0098 *et al.*, Niagara Mohawk Fuel Adjustment Clause Target and S.C. 6 Update Filing, 11/17/95.
- Case Nos. 93-E-0912 *et al.*, Proceeding on Motion of the Commission to Review Long-Run Avoided Cost Estimation Policies and Methods, 5/10/95, 5/31/95.
- Central Hudson Gas & Electric Company General Rate Case
- Niagara Mohawk Power Corporation General Rate Case
- Case Nos. 91-E-0863 *et al.*, New York State Electric & Gas Corporation General Rate Case, 1/92.
- Case Nos. 91-E-0765 *et al.*, Rochester Gas & Electric Corporation General Rate Case, 11/91.
- Case No. 91-E-0506, Central Hudson Gas & Electric Company General Rate Case, 9/91, 10/91.
- Case Nos. 29327 et al., Niagara Mohawk General Rate Case, 3/91.
- Docket No. 89-E-176, In the Matter of the Proceeding on Motion of the Commission to Examine Ratemaking Practices and Incentive Mechanisms Promoting Least-Cost Planning and Demand-Side Management by Electric Utilities, 4/19/90, 5/4/90, 4/18/91, 6/20/91.

#### **North Carolina Utilities Commission**

- Docket Nos. P-7, Sub 825, and P-10, Sub 479, In the Matter of Petition of Carolina Telephone and Telegraph and Central Telephone Company for Approval of a Price Regulation Plan Pursuant to G. S. 62-133.5, 1/31/96.
- Docket No. P-55, Sub 1013, In the Matter of Application of BellSouth Telecommunications, Inc., for, and Election of, Price Regulation and Motion for a Hearing, 1/28/96, 2/1/96.

# **Oklahoma Corporation Commission**

• Cause No. PUD 200000192, Applicant: Southwestern Bell Telephone Company; Relief Sought: Approval of Nonrecurring Rates for Conditioning Unbundled Digital Subscriber Line ("DSL") Capable Loops, 7/12/00, 8/1/00.

# **Oregon Public Utility Commission**

• Case No. UM-731, Phase IV, In the Matter of the Investigation of Universal Service in the State of Oregon, 1/17/00.

# Pennsylvania Public Utility Commission

- Docket Nos. R-00994697 and R-994697C0001, Pennsylvania Public Utility Commission
  v. Bell Atlantic Pennsylvania, Inc./ Rhythms Links Inc., Complainant v. Bell Atlantic Pennsylvania, Inc., Respondent, 12/21/99, 1/14/00.
- Docket Nos. P-00991648, Joint Application of NEXTLINK Pennsylvania, Inc., *et al.* and P-00991649, Joint Application of Bell Atlantic Pennsylvania, Inc., *et al.*, 4/22/99, 6/11/99.
- Docket Nos. A-310200F0002 *et al.*, In re the Joint Application of Bell Atlantic Corporation and GTE Corporation for Approval of Agreement and Plan of Merger, 3/23/99, 5/19/99.
- Docket No. I-00960066, Generic Investigation of Intrastate Access Charge Reform, 6/30/97, 7/29/97, 8/27/97.
- Docket No. A-31023670002, In the Matter of the Application of MCI Metro Access Transmission Services, Inc. for a Certificate of Public Convenience and Necessity to Provide and Resell Local Exchange Telecommunications Services in Pennsylvania, 9//96.
- Petition for Arbitration by AT&T-PA for an Interconnection Agreement with GTE-PA, 9/96.
- Petition for Arbitration by Eastern TeleLogic for an Interconnection Agreement with Bell Atlantic Pennsylvania, 9/96.
- Petition for Arbitration by AT&T-PA for an Interconnection Agreement with Bell Atlantic Pennsylvania, 9/96.
- Docket No. I-940035, Formal Investigation to Examine and Establish Updated Universal Service Principles and Policies for Telecommunications Services, 1/11/96, 2/14/96, 2/27/96.
- Docket No. A-310203F002, Application of MFS Intelenet of Pennsylvania, Inc., for Approval to Operate as a Local Exchange Telecommunications Company, 1/30/95, 2/22/96, 3/22/96, 1/13/97, 2/97.

# **South Carolina Public Service Commission**

- Docket No. 95-720-C, Application of BellSouth Telecommunications, Inc. d/b/a Southern Bell Telephone and Telegraph Company for Alternative Regulation, 8/21/95, 9/11/95.
- Docket No. 95-862-C, Re: BellSouth Telecommunications, Inc. d/b/a Southern Bell Telephone and Telegraph Company Investigation of Level of Earnings, 8/21/95, 9/11/95.

## **Texas Public Utility Commission**

- Docket Nos. 22168, Petition of IP Communications Corporation to Establish Public Utility Commission of Texas Oversight Concerning Line Sharing Issues and 22469, Complaint of Covad Communications Company and Rhythms Links, Inc. against Southwestern Bell Telephone Company and GTE Southwest Inc. for Post-Interconnection and Arbitration under the Telecommunications Act f 1996 Regarding Rates, Terms, Conditions and Related Arrangements for Line-Sharing, 5/17/00.
- Docket Nos. 20226, Petition of Accelerated Connections, Inc. d/b/a ACI Corp. for Arbitration to Establish an Interconnection Agreement with Southwestern Bell Telephone Company, and 20272, Petition of DIECA Communications, Inc., d/b/a Covad Communications Company for Arbitration of Interconnection Rates, Terms and Conditions and Related Arrangements with Southwestern Bell Telephone Company, 2/19/99, 4/8/99.

#### **Vermont Public Service Board**

- Docket No. 5780, Green Mountain Power Company General Rate Case, 1/13/95.
- Docket No. 5695, Green Mountain Power Company General Rate Case, 1/94.

### **Virginia State Corporation Commission**

- Petitions for Arbitration of AT&T-VA and MCI Communications Corporation for an Interconnection Agreement with Bell Atlantic Virginia, 9/20/96.
- Petition for Arbitration of AT&T-VA for an Interconnection Agreement with GTE-VA, 8/96, 10/29/96.

# **Washington Utilities and Transportation Commission**

- Docket No. UT-960639 *et al.*, Phase II, In the Matter of the Pricing Proceeding for Interconnection, Unbundled Elements, Transport and Termination, and Resale, 8/20/98, 9/11/98.
- Docket No. UT-950200, Washington Utilities and Transportation Commission vs. U S WEST Communications, Inc., 8/28/95, 12/15/95.
- Docket No. UT-941464 *et al.*, Washington Utilities and Transportation Commission vs. U S WEST Communications, Inc., 4/17/95, 5/31/95.
- Docket No. UT-911488 *et al.*, Washington Utilities and Transportation Commission vs. U S WEST Communications, Inc.

#### **Wisconsin Public Service Commission**

• In the Matter of the Petition of MCImetro Access Transmission Services, Inc. for Arbitration of Interconnection Rates, Terms, and Conditions Pursuant to 47 U.S.C. § 252(b) of the Telecommunications Act of 1996 (Ameritech – Wisconsin), 12/96.

## **Civil Proceedings**

- Nationwide Business Telephones and Team Centrex, Plaintiffs, vs. Introlink Communication Systems, Inc., Pacific Bell, Inc., *et al.*, Defendants, 5/96.
- Power Producers v. Pacific Gas & Electric, 6/93.
- WindTec, Inc. v. Southern California Edison Company, 7/90.

# **EDUCATION**

**A.B.,** Oberlin College, Oberlin, Ohio. Major: Economics. National Merit Scholar, recipient of Hanson Prize in Economics, elected to Phi Beta Kappa.

**M.A., M.Phil.,** Yale University, New Haven, Connecticut. Economics. Admitted to Ph.D. candidacy and completed all Ph.D. requirements except dissertation. Fields of specialization included industrial organization and energy and environmental economics. Honorable mention, National Science Foundation Fellowship; recipient of University Fellowship and Sloan Foundation dissertation research fellowship.